

GLOUCESTER RESILIENCE ACTION WORKSHOP JUNE 29, 2017 REPORT

SPONSORS & ACKNOWLEDGEMENTS

The first year of research for The Resilience Adaptation Feasibility Tool (The RAFT) was conducted in the 2015-16 academic year by the UVA Institute for Environmental Negotiation in collaboration with the William & Mary Virginia Coastal Policy Center. The RAFT was officially "launched" by a 2016 grant by the National Fish & Wildlife Foundation (NFWF), which enabled completion of the Scorecard and testing The RAFT process on three pilot communities in three different coastal planning district commissions.

CORE RAFT PLANNING TEAM

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WHAT IS THE RAFT?

Local governments in Virginia's coastal region are facing the most daunting challenges related to climate change, as the southern Virginia coastal region faces the greatest risk from sea level rise on the East Coast. Historical and projected sea level rise are presenting all Virginia coastal localities with a challenge that affects residents, businesses, and key national security facilities, as well as plans for future development and infrastructure.

One important gap in the toolbox of Virginia's localities is an easy and accessible scorecard to define a locality's resilience. The RAFT attempts to fill this gap. The RAFT features three key components, creating a "full service" tool for localities:

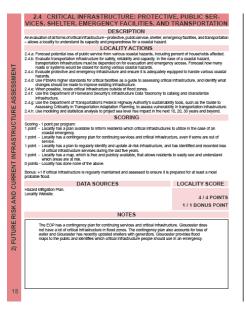
- 1) The Resilience Scorecard provides a comprehensive assessment of community resilience to flooding while remaining economically and socially relevant.
- 2) A workshop for community thought leaders to use the assessment to develop a Resilience Action Checklist for increasing community resilience.
- 3) Ongoing assistance during implementation of the Resilience Action Checklist, both in the form of technical assistance and assistance in finding funding.

THE RAFT TEAM & RESILIENCE SCORECARD

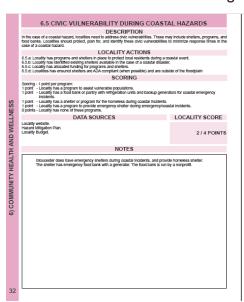
The Resilience Adaptation Feasibility Tool (The RAFT) was conceived and developed by an academic interdisciplinary collaborative core team, led by the University of Virginia Institute for Environmental Negotiation (IEN), the William & Mary Law School Virginia Coastal Policy Center (VCPC), and Old Dominion University/Virginia Sea Grant (ODU), collectively "The RAFT Team." Funded by a Restoration and Community Stewardship grant from the National Fish & Wildlife Foundation (NFWF), the core team's goal was to develop a robust Resilience Scorecard and to test it with three coastal communities.

The Resilience Scorecard is designed to be completed independently by the academic collaborative, and provides a comprehensive assessment of the locality's resilience to flooding while remaining economically and socially relevant. The Scorecard is comprehensive in that it measures environmental, economic and social resilience factors. It covers local policy, infrastructure, budgeting and economics, land use, community engagement, community health and wellness, and ecosystems.

Development of the Scorecard was informed by an Advisory Committee consisting of academic advisors (from architecture, planning, environmental sciences, environmental psychology, engineering, and water quality), as well as representatives of local governments, nonprofits and state agencies. In addition, a special focus group (of coastal local governments, NGO's, and relevant state agencies) reviewed the draft Scorecard and provided valuable guidance on how to make it more relevant to Virginia's coastal localities.









WORKSHOP PURPOSE & PROCESS

The Resilience Action Workshop was conceived as a way to help catalyze meaningful action at the local level to increase a locality's resilience to coastal hazards. While, on its own, The Resilience Scorecard might increase understanding, community leadership is needed to bring about meaningful change. The three pilot community workshops in June 2017 sought to bring together community thought leaders who represented a broad range of community interests - such as planning, stormwater, health, emergency services, schools, Navy, and neighborhood interests. In Gloucester, 50 community leaders were invited and 32 were able to participate.

During the workshop, participants were introduced to the Scorecard and reviewed its findings to identify the locality's greatest resilience strengths as well as opportunities for improving resilience in the next year. With this information, participants followed a typical strategic planning approach by brainstorming and prioritizing possible actions that could be taken to irmprove community resilience. Finally, working together, participants refined specific priority actions to create a one-year Resilience Action Checklist of specific next steps, including (where possible) a timeline, partners and resources needed to implement the actions. Additionally, when applicable, participants mapped locations where the action would be most impactful.







Photo Credit: IEN

Photo Credit: IFN

RESILIENCE SCORECARD STRENGTHS & OPPORTUNITIES

After completion of Gloucester's pilot assessment within The RAFT Scorecard, The RAFT Team identified the locality's strengths and opportunities for presentation at the workshop. Generally, strengths were sections that received scores of 3 and above, whereas opportunities were those sections that received scores of 2 and below. Information in the Scorecard findings elaborated on why the locality received a particular score. The RAFT Team used this information to provide a presentation on why one area might be a strength, and, for opportunities, identify specific actions the community might take to improve its score. Opportunities were divided into primary and secondary. Primary opportunities were considered "low-hanging fruit" in terms of potential ease of implementation. Secondary opportunities were those actions that would likely take more time or resources to effectively implement.

6) COMMUNITY HEALTH AND WELLNESS STRENGTHS

6.1 Vulnerable Populations	4/4 + 1	Locality has identified and engaged at least one vulnerable population, has made information publicly available, and has community education and outreach goals for at least one vulnerable population included in the comprehensive plan Bonus: +1 Has identified, engaged, and/or has community education and outreach for more than one vulnerable population
6.2. Resident Emergency Preparedness	4/4 +2	Locality engages resident groups in emergency drills, planning workshops, and conducts community outreach about community hazard mitigation plan and resident emergency preparedness Bonus: +2 Early warning system and youth emergency prep drills
6.3 Citizen Leadership for Coastal Resilience	3/4 +2	Locality supports and invests in community-led initiatives on coastal resilience Bonus: +2 Has a central location dedicated for the above and offers leadership opportunities in other community services not directly related to coastal resilience

PRIMARY OPPORTUNITIES

1.1 Locality Leadership and Planning for Resiliency	2/4	Identify more local leaders and organizations, and publish the information on locality website
2.2 Stormwater Management	3/4	Provide information to the public about stormwater management, and revise the stormwater ordinance to tie into floodplain management, monitoring, and maintenance
3.1 Budget, Funding, State and Federal Assistance	3/4	Include specific reference to "coastal resilience" within budget and other finance documents
4.3 Incentives for Coastal Resilience	1/4	Create incentives to encourage infill development and protect open space, flood-prone areas, and critical ecosystems
7.1 Natural Resource Preservation	2/4	Identify and map more natural resources that are vulnerable to coastal hazards

CATEGORY	SECTION	SCORE	DESCRIPTION
	1.2 Leadership and Responding to an Emergency	4/4	Local officials collaborate with more than one relevant stakeholder
1) Policy, Leadership,	1.3 Information Sharing	4/4	Information is shared, in a central location, does not require a login, and is free
and Legislation	1.4 Local Collaboration with State Agencies and PDCs	4/4	Local officials communicate with PDCs and state agencies to address coastal resilience at least once every three months
	1.5 Adaptive Management	4/4	Localities have updated long-term coastal resilience in local codes
	2.1 Flood Exposure and Vulnerability Assessment	4/4 +1	A flood exposure and vulnerability assessment has been created, is available on website, identifies areas and sectors at risk, and has been updated within the last 5 years Bonus: +1 Coastal Hazard Map is publicly available
2) Future Risk and Current Infrastructure Assessment	2.2 Stormwater Management	3/4	Includes development and land use, best practices, enforcement, floodplain management, monitoring, and maintenance, and is up to date
	2.3 Coastal Hazard Mitigation Plan	4/4	HMP covers coastal resilience, includes community engagement, participates in NFIP, and has regional collaboration

CATEGORY	SECTION	SCORE	DESCRIPTION
2) Future Risk and Current Infrastructure Assessment	ructure Protective, Public Services Shelter		Flood maps available to the public, identifies and updates critical infrastructure, has a contingency plan for continuing services and critical infrastructure, and identifies critical infrastructure people should use in an emergency Bonus: +1 Locality addresses structural improvement plans for critical facilities in their plan
3) Finance, Budgeting, Funding, and Economics	3.1 Budget, Funding, State and Federal Assistance	3/4	Has identified priorities for budget spending for coastal resilience projects
	3.2 Economic Vulnerability and Vitality	4/4	Comprehensive Plan includes analysis of industries and their economic value and impact and identifies historic, natural, and cultural assets. Identifies threats and opportunities for various industries, and has incentives and assistance for new businesses
4) Land Use	4.1 Coastal Resiliency in Comprehensive Plan	3/4	Plan says flood-prone areas can support limited low-density residential and some incentivized development that encourages ecological and cultural site preservation where site conditions permit
	4.2 Zoning and Regulations	3/4	Locality zoning code and regulations protect areas vulnerable to flooding by limiting development, setting buffers, and designating flood zones

CATEGORY	SECTION	SCORE	DESCRIPTION
5) Community Engagement	5.1 Public Involvement in Resilience Planning	4/4	Locality has a written policy statement regarding the role of citizens and commercial, institutional, nonprofit, and other stakeholders. Locality has someone who is fully or partially responsible for making sure that citizens and other stakeholders have a role in key decision making. Locality has published an effective webpage
	5.2 Public Resources	4/4	All points are covered in the county's emergency management/flood management website. Information is easy to understand
6) Community Health and Wellness	6.1 Vulnerable Populations	4/4 +1	Locality has identified and engaged at least one vulnerable population, has made information available on website, and has community education and outreach goals for at least one vulnerable population included in the comprehensive plan Bonus: +1 Locality has identified, engaged, and/or has community education and outreach for more than one vulnerable population
	6.2. Resident Emergency Preparedness	4/4 +2	Locality engages resident groups in emergency drills, planning workshops, and conducts community outreach about community hazard mitigation plan and resident emergency preparedness Bonus: +2 Early warning system and youth emergency prep drills

CATEGORY	SECTION	SCORE	DESCRIPTION
6) Community Health and Wellness	6.3 Citizen Leadership for Coastal Resilience	3/4 +2	Locality supports and invests in community-led initiatives on coastal resilience Bonus: +2 Has a central location dedicated for the above and offers leadership opportunities in other community services not directly related to coastal resilience
	6.4 Volunteer Networks for Coastal Resilience	4/4 +2	Locality educates public about importance of volunteer coastal disaster assistance and offers leadership training for volunteers to lead a coastal disaster resilience team Bonus: +2 Offers volunteer opportunities in other community services in a central location
	6.6 Resilient Food and Medicines	3/4	Locality has identified critical infrastructure for food/health/medicine delivery at risk during emergencies/coastal events, educates businesses and supply chains about their vulnerabilities, and provides community education and outreach
	6.8 Distressed Community Score	3/4	Distress score in 20-39 percentile rank
7) Ecosystems and Natural Resources	7.2 Natural and Nature- based Features	3/4	Locality has developed a green infrastructure plan

RESILIENCE SCORECARD PRIMARY OPPORTUNITIES

CATEGORY	SECTION	SCORE	DESCRIPTION	
1) Policy, Leadership, and Legislation	1.1 Locality Leadership and Planning for Resiliency	2/4	Identify more local leaders and organizations, and publish the information on locality website	
2) Future Risk and Current Infrastructure Assessment	2.2 Stormwater Management	3/4	Provide information to the public about stormwater management, and revise the stormwater ordinance to tie into floodplain management, monitoring, and maintenance	
3) Finance, Budgeting, Funding, and Economics	3.1 Budget, Funding, State and Federal Assistance	3/4	Include specific reference to "coastal resilience" within budget and other finance documents	
4) Land Use	4.3 Incentives for Coastal Resilience	1/4	Create incentives to encourage infill development and protect open space, flood-prone areas, and critical ecosystems	
7) Ecosystems and Natural Resources	7.1 Natural Resource Preservation	2/4	Identify and map more natural resources that are vulnerable to coastal hazards	

RESILIENCE SCORECARD SECONDARY OPPORTUNITIES

CATEGORY	SECTION	SCORE	DESCRIPTION
6) Community Health and	6.5 Civic Vulnerability During Coastal Hazards	2/4	Create a program for the homeless during coastal incidents
Wellness	6.7 Community Health Rankings	2/6	Improve Community Health Rankings (poor physical health days, uninsured numbers, and ratio of mental health providers): communicate with Virginia Department of Health and care providers about score and initiate discussions on how to improve

INITIAL QUESTIONS & DISCUSSION ON THE RAFT SCORECARD FINDINGS

Q: There seems to be a lot of focus on information sharing, provision of resources, programs, and community engagement; but what about physical issues in the community? These include erosion of shorelines and infrastructure transportation challenges that are not captured here.

A: This is captured in vulnerability assessment part of the Scorecard, specifically the substantial challenges due to physical environment. Resilience is how to respond, not necessarily the problems themselves. People's capacity to respond to different challenges can be hindered by the lack of information, so this is one reason why there is so much focus on transparency and community engagement. However, if there is something missing that should be in the Scorecard, please contact us directly.

Q: There are areas in Gloucester County that are sitting in high points of four feet. Future events, such as a major flooding, can cause communities to become obsolete. When do we stop building in areas that are vulnerable?

A: This can become very complicated in terms of revenue and definition. This is a question that nearly all coastal localities are grappling with and have yet to fully resolve it. One strategy could be to narrow down the question: What is the policy in this area that would be needed to address this issue? Do we need assessments, and what kind? Do we need to create a more fine-tuned approach? Gloucester's Legislative subcommittee has asked to bring forward concerns that constituents want to address. Additionally, our university partnerships through The RAFT could be useful in beginning to analyze this problem.

Q: Gloucester County earned a low score in managing transportation issues. There is no conceivable way to tackle issues with roads at a static elevation. Water is rising 4.5 mm every year. What is the sustainable funding source to sustain this? The big picture issue here is how do we chase the road issue? Is it worth it? What is a reasonable timeline for this? What does it mean when water rises to feet years later?

A: This is an issue that will need to be tailored to a particular locality. Long-term viability in areas prone to recurrent flooding is something we can add to the Scorecard to make sure that localities are at least thinking about these long-term issues.

Q: Is there present data on Gloucester County and potential real estate damage? This could involve a cross-section with government.

A: There are numerous resources on sea level rise forecasts and areas at risk at the end of the century. If requested, Gloucester County can find these sources and distribute them. However, an individual commented that these maps have not been cross-referenced well with existing revenue and structures. The most recent FEMA maps show census blocks (based on structure values) and risk of flooding and level of financial damages (flood insurance claim areas). However, these do not address sea level rise, only flooding risk.



COMMUNITY IDENTIFIED

STRENGTHS & OPPORTUNITIES

Gloucester's workshop group discussions highlighted their perceived strengths and opportunities. All six groups identified that Gloucester had strong building codes. Half of the groups identified that Gloucester's volunteer networks to combat coastal flooding are a strength. Half of the groups also noted that their elected officials exhibited strong communication with the public.

While Gloucester generally scored well using the Resilience Scorecard, many participants were critical of specific practices. Five out of the six groups wanted road signage that warned of flooding levels, while four of them wanted education options for students at public schools.

A majority of the groups also mentioned that they wanted to inform property owners about the risks associated with moving into a flood prone area. This could be in the form of the realtor or action groups informing potential home owners before they take up residence. On the topic of emergency preparedness, the groups agreed that they wanted more ways to reach out to vulnerable populations with better broadband coverage and improved evacuation routes.

Building codes Volunteer network Communication from elected officials Strong CRS program

Opportunities Education options for Students to Learn about Resilience Reach out to property owners about risks Road signage warning of flooding levels Reaching out to vulnerable population Improving coverage Debris removal program

Evacuation routes

CREATING THE RESILIENCE ACTION CHECKLIST

CRITERIA

After workshop participants shared their perspectives on community strengths and opportunities, they used the strengths and opportunities as a beginning platform to create an action checklist for the next year. During the activity, The RAFT Team suggested that participants make their actions as SMART as possible: **S**pecific, **M**easurable, **A**chievable, **R**elevant, and **T**ime-based.

PRIORITIZED ACTIONS & IMPLEMENTATION STEPS

Using the agreed-upon criteria, participants next brainstormed actions for improving community resilience in the next year. These strategies were written down and shared. Participants then discussed and organized the proposed resilience actions into specific categories: Education & Engagement, Maintain Economic Vitality, Land Use & Policy, and Transportation. In a final step, participants used sticky dots to prioritize the actions according to the group criteria, with an emphasis on what could either be accomplished or at least initiated in the next year. All of the actions contained in this report's Prioritized Actions and Additional Considerations are opportunities that participants want to eventually implement. Once priority actions were identified, participants then divided into small groups to create more detailed work plans for each priority action in one-year Resilience Action Checklist. What follows is the complete list of priority actions for the next year, the steps towards implementation for each item on the one-year checklist, and a final list of additional actions for future consideration.

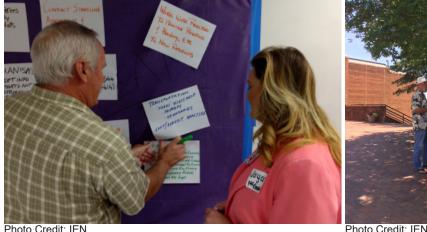






Photo Credit IFN

Photo Credit: IEN

PRIORITIZED ACTIONS ONE-YEAR CHECKLIST

CATEGORY	PRIORITY RESILIENCE ACTION CHECKLIST	VOTES
	Flood/emergency signage along roadways	12
	Leverage oral histories of lessons learned from past flooding events	9
EDUCATION & ENGAGEMENT	Develop two training and education seminars annually (spring/fall)	
ENGAGEMENT	Work with realtors to provide information on preparedness & flooding, etc. to new residents	4
	Formulate citizen groups to educate and report community elected officials, county employees, and community leaders (finding uncommon solutions to common problems)	4
	Incentives for stormwater management (voluntary/residential/commercial) on existing properties	7
	Develop method for market-based transactions for selling non-viable waterfront property	
MAINTAIN ECONOMIC VITALITY	Study/consider alternative uses for floodplains (economic vitality)	6
	Incentivize local businesses to "go green" at the local level (funding, credits, grants, etc.)	
	Broadband expansion	3
	Elevation requirements for septic system control panels and for well heads	10
LAND USE & POLICY	Discourage development in low-lying areas (possibly in the comprehensive plan)	
	Request Board of Supervisors to reconsider policy against acquisition under FEMA grants to reduce impacts from flooding on property & first responders (Hazard Mitigation Plan)	4
TRANSPORTATION	Petition General Assembly to develop a reduced standard of develop to "fix" flood prone roads, similar to Rural Rustic Roads policy	9
TRANSPORTATION	Evaluate transportation infrastructure - risk evaluation - transportation needs assessment (primary and secondary), cost/benefit analyses	8

ONE-YEAR IMPLEMENTATION STEPS

EDUCATION & ENGAGEMENT

	LEAD	WITH WHOM	WHERE	SPECIAL CONSIDERATIONS		
	Floodplain Committee	VA Department of Transportation (VDOT)	Install 12 "flood ruler" warning signs at flood prone locations	For flood prone areas		
Install New Roadway Signage Use Floodplain Management	2. Floodplain Committee	VA Department of Emergency Management (VDEM)	TBD, potentially: Robins Neck Glass Jenkins Neck Ware Neck	Coordinate with state and federal agencies for consistent messaging		
Committee to work with state	TIMELINE/MILEST	ONES	RESOURCES AVAILABLE/N	RESOURCES AVAILABLE/NEEDED		
agencies to raise awareness in	Underway 6/1/2		Signs from VDOT			
flood prone areas	· Installation & public media		Milestones:			
	9/1/2017 - 6/1/2019		· Flag location			
Ron Herzick	Determine best signage type		· VDOT install			
Carole Steele	· "Know Your Zone," hurricanes, category 1,		· Media release			
Rupert Thomas	100-year floodplain, etc.		Inventory condition VDOT?			
		ort with Department of	State/federal signage?			
		and Recreation (DCR), VDEM	· County sign shop			
	& FEMA to se	ee if signs already exist	· Funds for signage			
	201011111101000					
	· Produce/purch					
	· Install & media	i .				

	LEAD	WITH WHOM	WHERE	SPECIAL CONSIDERATIONS	
	Christi Lewis	· VIMS GRC	· Guinea FEMA	To assist Watermen & families	
		 Community engagement 	participants	impacted by Hurricane Isabel	
	Gloria Williams	· Academia	· Watermen		
Lavrana na Onal		· RAFT (Michelle Covi, Old	 Videos on location of 		
Leverage Oral		Dominion University)	areas affected		
Histories of		Resources			
		· Fire Department			
Lessons Learned		· Police Department			
From Past					
FIUIII Fast	TIMELINE/MILESTONES		RESOURCES AVAILABLE /NEEDED		
Flooding Events	6th month		· Carl/VIMS or funding sources and platforms for		
riocanig Evento	· Grant funding		community		
Gloucester County StoryCorp		ntal Endowment/Sea Grant	· ODU & Michelle Covi for interview process/techniques &		
Gioucester County StoryCorp	Coastal Cente	· ·			
Carl Hershner	9th month		· Possible county videographer & Gloria can interview		
Christi Lewis	•	its (VA Institute of Marine	· Or students		
Gloria Williams	Science (VIMS), county staff, fire		· Or Hive videographer		
Gioria Williams	department, Guinea Heritage Group,		· Possible event @ Guinea Heritage		
	Gloucestershire Resource Centre (GCR),				
	churches)		Museum to get support		
	12th month		· Newspapers		
	 Begin interview 	/S	 Historical foundations 		

ONE-YEAR IMPLEMENTATION STEPS

EDUCATION & ENGAGEMENT

	LEAD	WITH WHOM	WHERE	SPECIAL CONSIDERATIONS
Develop Training and Education,	John Hutchinson	· Jane Wenner · John Meyer	Universal	Citizens including "non-wired" network
Spring/Fall	TIMELINE/MILEST	ONES	RESOURCES AVAIL	_ABLE/NEEDED
	Planning meeti	ng every 3 months	· Company <> ((COOP)
Develop webinar training			· Beehive	
(interactive) with Q&A for			· TV station	
citizens & work with			· Town halls	
Chamber of Commerce for			· Community orga	anizations
business				
John Hutchinson John Meyer Jane Wenner				

	LEAD	WITH WHOM	WHERE	SPECIAL CONSIDERATIONS
	Christi Lewis	· Realtors	All of Gloucester	· Possible conversion into
	Gloria Williams	Floodplain Committee Community engagement		Spanish 5th-7th grade writing level
Work with Realtors:		· Emergency management		· Materials to be tied in with
Flooding		· Middle Peninsula Planning		Welcome Guide, idea of
Information &		District Commission (MPPDC)		refrigerator magnets with information about property
		(: 23)		Challenges:
Preparedness to				Agent commitment
New Residents				Local association buy-in State UAR Disclosure
Modern with identified				Legislation disclosure issue
Working with identified partners, determine				Ü
materials/information for	TIMELINE/MILESTO	DNES	RESOURCES AVAILABLE/N	
welcome packet to	9/1/2017 Identifying mater	iala	 County provided materia Realtors provided mater 	
include disaster	· Are You Prepa		Consultation with partne	
preparedness and flooding information &	· Know Your Zor		•	rsion resources & identification
offer new residents	· Frequently Floo	oded Areas/Roads	needed	
resources for distribution	· Sheriff Departn	` ,		
through realtors		h partners on materials to be		
		od & disaster preparation pecially with realtors		
Carl Hershner Christi Lewis	10/1/2017	pecially with realtors		
Gloria Williams	Prepare materia	ls		
Ciona Williams	11/1/2017			
	Deliver materials	s to realtors		
	5/1/2018			
	Refresh material	S		

ONE-YEAR IMPLEMENTATION STEPS EDUCATION & ENGAGEMENT

	LEAD	WITH WHOM	WHERE	SPECIAL CONSIDERATIONS
Formulate	John Meyer	· Jane Wenner	County-wide	N/A
Citizen Group		· John Hutchinson		
Existing CERT team in place and a resource	TIMELINE/MILESTO		RESOURCES AVAILABLE/NE	
council to implement	Immediately 1	year	· CERT develop, connect	, presentations
John Hutchinson				
John Meyer Jane Wenner				
Garlo Wellilei				

ONE-YEAR IMPLEMENTATION STEPS

MAINTAIN ECONOMIC VITALITY

LEAD WITH WHOM WHERE SPECIAL CONSIDERATIONS Economic development SE Gloucester Special geography (as in Scott Rae --Environmental Planning Properties east of Route previous category) Stormwater · Finance 17 & south of Route 14 · Consider impacts to **Programs Management** Design consultants Chesapeake Bay modeling Commissioner of Revenue efforts Outside the 100-year **Incentives** floodplain (ability to · Voluntary penalize/disincentivize development in 100-year Reduce surface run-off, floodplain) flood prevention. incentives/measures to reduce TIMELINE/MILESTONES RESOURCES AVAILABLE/NEEDED development July 2017-June 2018 · Commissioner of revenue tax records (based on income) costs (up front) · Identify incentives Hampton Roads Planning District Commission (HRPDC) - short-term & tax reduction · Deliverable (BMP, paver system, cistern/ fixed amount of time/longinstitutional experience rain barrel/rain garden) term Department/administrative approval rain garden Ashley Gordon Scott Rae Marketing/education Norman Sibley Form development (applications, as-builts) Henry Thompson Track changes to stormwater management codes and regulations

SPECIAL CONSIDERATIONS LEAD WITH WHOM WHERE · MPPDC Tidewater, VA Residents of flooding properties VA Coastal · HRPDC · Coastal VA **Develop Method** · DEQ Management for Market-based · VA Community Program **Development Corporation Transaction for** (VCDC) · ODU **Selling Non-viable** · Local counties Waterfront · VA Association of Counties (VACO) **Property** · VA Housing Development Authority (VHDA) · VML Insurance Figure out a way to get development out of flood prone **Programs** areas through incentives for TIMELINE/MILESTONES RESOURCES AVAILABLE/NEEDED development elsewhere Tenative start in August Funding for technical committee/stakeholder group to (upland) without co-ownership of properties · Put in C214 Work Plan generate options · Study options Proposal for General Assembly/locality if not enabled Transfer of Development Rights (TDR) Anne Ducey-Ortiz Charles Lewicki · Mitigation Bank Ben McFarlane · Total Maximum Daily Load (TMDL) credits · Value of tidal properties incentives

ONE-YEAR IMPLEMENTATION STEPS MAINTAIN ECONOMIC VITALITY

	LEAD	WITH WHOM	WHERE	SPECIAL CONSIDERATIONS	
Study/Consider	State/regional	· Chesapeake Bay	· FEMA sites	Big project, summit recently held;	
Alternative Uses	group	Economic Group (Del	· Middle Peninsula	tie in all partners for county and	
Alternative Uses		Hodges)	Public Access Authority	beyond impact. Too big for	
of Floodplains		· Both PDCs, VIMS, U.S.	sites	Gloucester to handle on its own	
or riocapianie		Economic Development	· VDOT sites		
		Administration (EDA),	· Privately owned		
Environmental-nutrient		tourism	locations in the		
banks, wetland banks, research			floodplain		
	TIMELINE/MILESTO	DNES	RESOURCES AVAILABLE/NEEDED		
outdoor recreation	1/1/2018 (~2 ye	ars)	· Current committees		
(boats/piers/hunting/fishing/	Request assista	nce from G.A./Del Hodges	· Funding needed for development, acquisition, and		
camping platforms/etc.), energy	to study best us	es, economic return, and	marketing		
(wind/solar)	how to market the concepts, etc.				
Ron Herzick					
Carole Steele					
Rupert Thomas					
•					

ONE-YEAR IMPLEMENTATION STEPS MAINTAIN ECONOMIC VITALITY

Businesses Going Green

Encouraging businesses to implement environmentallyfriendly practices that promote resilience

> Ashley Gordon Scott Rae Norman Sibley Henry Thompson

Environmental Programs

LEAD

WITH WHOM

· Planning

· Zoning

WHERE

100-year floodplain to
the waterline (area that
may be penalized
under the stormwater
incentives proposed
plan)

SPECIAL CONSIDERATIONS

- Incorporate stormwater BMP business incentives plan
- Think of resilience in broader terms --> lower carbon footprint

TIMELINE/MILESTONES

July 2017 - June 2018

- · Research existing green business models
- · Consider qualifying achievers (solar, wind, achievers (solar, wind, BMPs, etc.)
- Marketing to promote business participation
- Documenting of business "greening" projects

RESOURCES AVAILABLE/NEEDED

- · Energy consultants to evaluate plans
- · Engineering and planning expertise
- · Willing business participants
- · Review of existing "going green" business plans
- · Carbon footprint calculators (possible student project)

Broadband Expansion

Enhanced communication ability (PSAs) and building economic resiliency as land uses change, evaluate and present Board of Supervisors with options and estimate costs to expand reliable and affordable broadband availability without data caps to 90-95% of the county

Brent Fedors Jamie Gray JJ Orth

R. Erwin R. Erwin W. Wright C. Lewis Gloucester IT CIT Staff Board of Supervisors (BOS)

WITH WHOM · W. Wright · C. Lewis · CTY Staff CIT Staff - CTY Staff

- DIT/CIT

 Done county-wide
 - During CIP/budget evaluations with BOS

SPECIAL CONSIDERATIONS · CIT Survey (possibly)

- MPPDC/General Assembly efforts re: mid-pen broadband authority (Pamunkey initiative)
- · CIP considerations/public engagement

TIMELINE/MILESTONES

May 2017-May 2018 (1 year window) May 2017 · Kick off meeting August 2017 · ID gaps

October 2017 · ID vertical assets

November 2017 · Strategies for partnering with incumbents

February 2018 · Evaluate funding options **April 2018** · ID paths forward

RESOURCES AVAILABLE/NEEDED

- · \$50k BOS appropriation
- Center for Innovative Technology Virginia
 Telecommunication Initiative Grant (CIT VATI)
- · Third-party consultant to assist in cost/benefit analysis and set target areas of focus

ONE-YEAR IMPLEMENTATION STEPS

LAND USE POLICY

	LEAD	WITH WHOM	WHERE	SPECIAL CONSIDERATIONS
Elevation of	VA Department	· M.B. Sheppard	Floodplain properties	· Engineers
Sewage System	of Health/	· Paul Koll		· Construction companies
	Gloucester	· DCR		
Control Panels	Building Official			
& Well Casings				
a tron caomigo	TIMELINE/MILESTO	DNES	RESOURCES AVAILABLE/N	
Elevating control panel well	Now 90 days			base flood elevation (BFE)
casing to 2 feet above base			· DCR possibly has such	a database
flood elevation				
Paul Koll				
Denise Mosca				
M.B. Sheppard				
m.s. choppard				

		LEAD	WITH WHOM	WHERE	SPECIAL CONSIDERATIONS
	Foutbook	Gloucester's	· Building inspection/	N/A	1-1.5 years
	Further	Planning &	permitting		How to use students? Paid work
	Discourage	Zoning	VA universities		study project? Class project for
		Department	· Planning Commission		credit?
	Development in	TIMELINE/ MILEST	ONES	RESOURCES AVAILABLE/N	EEDED
	Low-lying Areas	90 days	ONES	90 days	EEDED
		•	ea with Planning	· Staff time	
	Determining possible ways to	Commission	· · · · · · · · · · · · · · · · · ·	1-1.5 years	
	further discourage development	1-1.5 years		· Staff time	
	in low-lying areas.	· Establish partn	ership with universities to	 Possibly \$ if students a 	e paid
	Consider/evaluate increasing		s conduct research	6 months	
	building construction standards	6 months		· Staff time	
	in the flood-plain ordinance to	•	nt research results &		
	make development more	present propo	sal to Planning Commission		
	onerous, downzoning in flood prone areas, and incentivizing				
	development upland through				
	increased density, TDRs, etc.,				
	among other options. Propose				
	policy changes based on				
	findings.				
	Garrey Curry				
	Gina DiCicco Doug Dwoyer				
	Tim Knight				
	Till Tallgill				
L					

ONE-YEAR IMPLEMENTATION STEPS LAND USE POLICY

	LEAD	WITH WHOM	WHERE	SPECIAL CONSIDERATIONS
	Ron Herzick	· FPMC members	· IT Conference Room/	 HMGP participating citizens
		· Go Green members	Old Library	· HMGP Committee
Re-evaluate	Floodplain	· Citizens	· In community	· Citizenry at large
Hazard Mitigation	Management		· Colonial Courthouse	
	Committee			
Grant Program	(FPMC) chair			
(HMGP)	Hurricane			
Acquisition Haitus	activist			
	activist			
Engage FPMC, Go Green				
Advisory Committee and any other interested citizens.	BOS			
requesting assembly of				
community support to present a	TIMELINE/MILEST	ONES	RESOURCES AVAILABLE/N	IEEDED
unified petition to the BOS for	August 2017		· FPMC membership	
consideration	Meeting: deter	• •	· Go Green membership	
	September 201	7	HMGP Committee	
Brent Fedors	· Resolve		· FPMC representative	
Jamie Gray	Deginning A	t > mally assessment	Go Green representativ	е
JJ Orth	0 0 0	ust> rally support	· Citizens with interest	
		@ Go Green meetings ake request/discuss/		
		after petition)		
	deliberate (antor polition)		

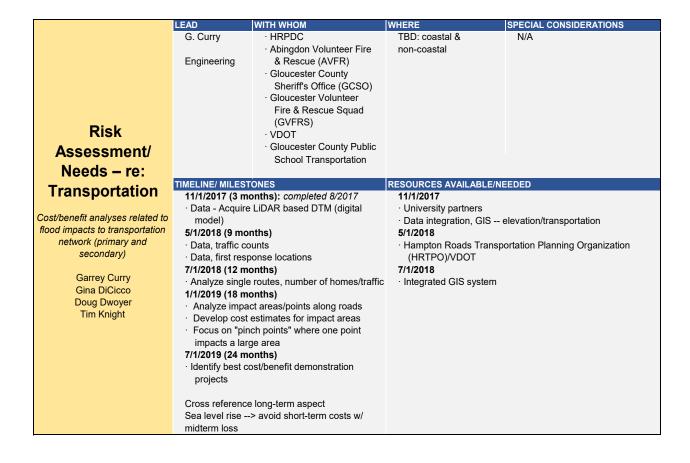
ONE-YEAR IMPLEMENTATION STEPS

TRANSPORTATION

	LEAD	WITH WHOM	WHERE	SPECIAL CONSIDERATIONS
	County	· VDOT	Coastal VA localities/	Need to evaluate options/
Develop a Policy on a	administration	· Commonwealth	counties	impacts by technical
State Level of		Transportation Board		committees
Reduced Standards to	BOS petition	(CTB)		· Options
Correct Roads that	Dol Hodgoo	· MPPDC · HRPDC		· Process · Reduced administrative
	Del Hodges	· American Planning		
Flood Using the Rural		Association (APA) VA		process Negative impacts
Rustic Road Policy		· VACO		consequences
Model		· VML		4.5
	TIMELINE/ MILEST	ONES	RESOURCES AVAILABLE/N	EEDED
lower standards & less regulatory	August 2017		· Engineers	
requirements for short-term solutions to road flooding	•	n to sponsor General	· Legal council (regulator	y requirement)
columnia to read hecaling	Assembly		· Lobbyists	
Anne Ducey-Ortiz	 Lobby General APA VA 	Assembly		
Charles Lewicki	· VACO			
Ben McFarland	· VML			
	VIVIL			

ONE-YEAR IMPLEMENTATION STEPS

TRANSPORTATION



ADDITIONAL CONSIDERATIONS

CATEGORY	SECONDARY RESILIENCE ACTION CHECKLIST	VOTES
	Develop local community evacuation networks (citizens responsible for neighbors)	2
	Creating awareness and information to encourage self-resilient residents/businesses	2
	Start education at elementary school level	1
EDUCATION &	Public education on the value of conservation easements	1
ENGAGEMENT	Continue to participate in HRPDC stormwater education	0
	Education of long-term residents on the need to evacuate during bad storms	0
	Install more flood "ruler" signs	
	Mechanisms to get information out that's not electronic - Beehive (local publication) and town halls	0
	Develop proposal for economic risk model	1
MAINTAIN ECONOMIC VITALITY	Develop strategies for resilient working waterfronts	1
	Establish mechanisms to enable monetization of our natural resources (wetlands bank/credit market)	0
LAND USE & POLICY	Conduct shoreline assessment & develop management plan	3
TRANSPORTATION	VDOT funding, set a meeting with Board of Supervisors and state legislator to discuss sponsoring legislation to fund construction on flood prone secondary roads in the next 90 days	2
	Evaluate certain roads/sections for height increase	0

NEXT STEPS

The workshop participants identified the following tasks to ensure their Action Checklist could be implemented. They requested that The RAFT Team provide copies of their completed worksheets and also investigate funding options - one category of options for self-funding and a second category of options for outside support. The RAFT Team was further asked if it would prioritize the funding opportunities and present these to the Board of Supervisors. Once approved, the administration committee would make the final decisions and meet with The RAFT Team through implementation. Finally, the Action Checklist would be reexamined 1.5 months after the administration meets to decide deadlines and a timeline for check-ins.

SEQUENCE

A tentative sequence was established by participants in the Gloucester workshop for how they envision implementing their Resilience Action Checklist.

- 1. The RAFT Team provides the Resilience Action Checklist to participants, along with copies of the completed worksheets.
- 2. The Deputy County Administrator will discuss with the Middle Peninsula Planning District Commission whether these actions can be incorporated into and/or supported by the PDC.
- 3. The RAFT Team will present the Resilience Action Checklist to the Board of Supervisors for Board consent.
- 4. The RAFT Team will investigate two types of funding options, described above. It will work with County staff to prioritize these funding options.
- 5. Administrative committee will identify highest priority implementation actions, begin implementing the Action Checklist, and meet/check-in with The RAFT Team during implementation for assistance.
- 6. The RAFT Team will check in with County staff 1.5 months after the Administrative committee meets to review deadlines and establish periodic check-ins.

APPENDIX WORKSHOP ATTENDEES

Gene Batcha, Chair, Local Emergency Planning Committee

Garrey Curry, Gloucester County Deputy County Administrator

Gina DiCicco, Floodplain Planner, Virginia Department of Conservation and Recreation

Anne Ducey-Ortiz, Planning and Zoning Director, Gloucester Council

Doug Dwoyer, Go Green Gloucester Advisory Committee, Vice Chair

Ken Evans, Floodplain Management Committee, Business Owner

Brent J. Fedors, Gloucester County Administrator

Ashley Gordon, Coastal Analyst, Hampton Roads Planning District Commission

Jamie Gray, Gloucester County Planning Committee

Carl Heshner, Virginia Institute of Marine Science

Ron Herzick, Gloucester County Floodplain Committee Chair

John Hutchinson, Assistant Superintendent, Gloucester County Public Schools

Tim Knight, Abingdon Volunteer Fire & Rescue and Gloucester Sherriff's Office

Paul Koll, Building Official, Community Rating System Coordinator

Charles Lewicki, Floodplain Management Committee, Citizen

Christi Lewis, Director of Community Engagement

APPENDIX WORKSHOP ATTENDEES

Matt Lott, Planner, Virginia Department of Transportation

Ben McFarlane, Senior Planner, Hampton Roads Planning District Commission

Joyce McGowan, Saluda Residency Administrator, Virginia Department of Transportation

John Meyer, Gloucester Board of Supervisors

Denise Mosca, Gloucester Go Green Advisory Committee Member

JJ Orth, Gloucester Board of Supervisors, Virginia Institute of Marine Science

Scott Rae, Gloucester County Environmental Programs, Director

Kevin Sears, TOM II, Virginia Department of Transportation

M.B. Sheppard, Environmental Health Manager, Virginia Department of Health

Norman Sibley, Chesapeake Bay Erosion Commission Member, Real Estate Agent

Carole Steele, Director, Gloucester County, Parks, Recreation, and Tourism (PR&T)

Rupert Thomas, Floodplain Management Committee Member

Henry Thompson, Gloucester County Master Gardeners Tree Stewards, Go Green Gloucester Advisory Committee, Chair

Robert Trachy, Virginia Department of Transportation

Jane Wenner, Gloucester County Emergency Management Outreach Coordinator

Gloria Williams, Executive Director, Chamber of Commerce

BIG PICTURE IDEAS FROM THE RAFT WORKSHOP

TOPIC	DESCRIPTION
Communicate vialettems	Not controllable
Communicate, right term	"Road situation" no direct resources
	i.e. → public awareness and communication
	watermark levels
Signage on road	safety signs → cf. Australia signage
0 0	flooding evac routes and mapping
	handouts, web, mailings
Shoreline Investment	Study that analyses exposure risk for economic loss→ decision tool? How to decide whether an investment in shore is worth it (opp.)
Develop method for allowing market-	Viable
based transactions for selling property that is no longer homes	E.g. land bank that takes and manages property
(opp.)	Some recreation opportunity
Oral History	Build on Gloucester experience in living with water→ oral, personal, histories

TOPIC	DESCRIPTION
	How to shelter in place, etc.
Tips and lessons to share with other	Videos
committees less experienced	Interviews
	Different
	Explore possibilities of density bonuses for higher lands (uplands)
	Linked to PDR and TDRs in flood-prone areas
Incentives (Opp.)	Developer would get higher density in upland if buy low land and put into conservation easement
	Tie this into "Access Authority's" acquisition of land?
Become more proactive to reach out to new residents and property owners (opp.)	List of "new to community" info including flooding, responses etc.
	Identify those projects
Include language in budget doc's	Call them out
relating to coastal resilience (opp.)	Educational
	Creating awareness and expectations for resilient residents and businesses
Bring businesses into the fold	Bus preparedness continuity plan
bring businesses into the fold	Especially food-based businesses
	Develop new ways to build these w.w. facilities so more flexible and adaptable
Working waterfront businesses	Floating systems
	Engineering students

GROUP 1

BIG PICTURE IDEAS FROM THE RAFT WORKSHOP

Strengths
CRS Score
Zoning/Building Codes
Strong volunteer base (needs network Gloucester County resource county)
Regional collaboration with Middle Peninsula
Planning District Commissions
Responsive elected officials
Good partnership with VDOT
Well-informed county expertise
VIMS as resource

Opportunities	
Fund aging infrastructure	Mitigate loss
Additional staff resources	Improvement management of stormwater runoff
Minimize cost/alter road requirements (request variance)	Reduce and change unsafe "business- friendly" policy (unsustainable development)
VDOT low funds for non-primary roads - Political Act	Educate elected officials and local community on coastal resilience
Middle standard (from VDOT) for flood prone roads	Incentivize safe developments
Act on severe-repetitive loss properties	Citizen group: advocate/educate local community officials (board meetings)
State and local county reconnect	Find way to improve emergency service access to flood prone zone

BIG PICTURE IDEAS FROM THE RAFT WORKSHOP

TOPIC	DESCRIPTION
Floodplain-roads are the issue	At what point are houses going to be build out of the floodplain?
	At what point are new roads diminishing returns
	Aging population, retirees could impact this
	Only have one hospital in the community, a lot of clinics, the hospital is expanding though
	Closest other one is in Newport News
Category 6, opportunities-How does poor mental health days connect with	Out of their control to build another
retirees?	Some things are out of their hands
	People come from out of town to use their hospital
	How many people know about this?
Community health stats not reported to	Better communication is important
the community	New Orleans knew about volunteer populations and built networks and transportation to get them where they needed to go
	Use clubs and volunteer fire teams, teach family about resiliency practices
Mechanisms to get this out to people	Beehive (local paper)
	Town halls (low attendance), pass out info
	Great fire and rescue service, but not sure about community groups, what group to go to about flooding
	Church connections are low
	Want to create a community
Vulnerable populations	Have hypothermia shelters in the winter through faith based organizations
Increase costs of "Hybrid Systems"-new systems, above ground septic, very expensive	These let you build in areas where below ground septic is not able to be done
	See this with 4-5 story houses right on the ocean

TOPIC	DESCRIPTION
Section 6.8: what occupations may not be there?	Stand up and say to people to say to build in risky areas
	Are frameworks, but no locality will pass ordinances to stop people to use their property
	Should inform the county of costs to maintain infrastructure
	People can choose their risk level given info
	Path on right now
	General Assembly should stop letting people do "stupid" things
Insurance companies could inform with premiums	Propose to require realtors to provide info on flood risk and insurance cost
Tried through real estate to say " you are in a floodplain" went though 6A and says "May be in a floodplain, check"	Individuals publish this info, but people will complain
	Put out signage, of "this will flood to this level"
	Maybe put on public buildings
Floodplain management groups reach out to groups	But on private or VDOT is hard, push for them to convey flood risk
	Locate areas to put signage up on roads
	Signage on houses-lower property value-less tax money
	Discuss churches
Section 1.1: what are other communities doing to get info out?	Could use VIMS and county library
	Use elementary schools
	Not scare but interest
	Kind of like informing about recycling and smoking
	Use state council on education to implement
	Make it routine, issue with SOL standards

TOPIC	DESCRIPTION
	For hurricanes they use schools, use social services emergency operations plan
	Schools involved in planning for events
	140 mph event with loft surge
Emergency Preparedness	learned that FEMA wants to do things uniformly and document strategies
	best use of resources
	South side shelter in place
	Suggest that gas stations use generators, these cost a lot of money though and are only used during storms, can be offset by money should power go out and gas still needs to be pumped
Use FEMA guidance	For funding need to be able to bring pets
	Could use similar plan to include homeless population
	Not plan to use school buses here
	Strategy for community groups for coordinated evac group response for looking for someone else
Evacuation	Study that UVa started to look at evacs in coastal zone
	Found that even in 3 day notice, no physical way to get everyone out of the Hampton Roads area
	Can't provide for everyone
	Could alleviate by evac by zone, not county
	Currently in development
	Need planning for this, hard to do when storm is coming

GROUP 3

BIG PICTURE IDEAS FROM THE RAFT WORKSHOP

Strengths	
Strong CRS program	
Abundance of higher elevation areas	
Floodplain Management Committee	
Very publicly engaged	
Very good outreach	
Doing well overall on resiliency vs. other localities	
Waterfront community	
Good place to live, so it is a draw for residents	
Nearby military presence	
Employment, federal money to the region	
Swing bridge-resilient	
Green infrastructure encouraged for commercial sites with site plans	

Opportunities	
Raise vs. raze – priority	Development of low-lying properties —deflect (in comp plan?)
Limited contractors, higher costs	Find way to improve emergency service access to flood prone zone
Median income on low end?	No height requirements for control panel for onsite septic systemsgoes out in a flood: located at the system, not on the house
Bedroom community	Education of long-term residents on need to evacuate during bad storms
Long commutes on roads subject to flooding and residents spend money elsewhere	Big picture: diminishing returns (state involvement in regulating bidding process economy of scale)
Recurrent flooding (tidal and storm- related) on certain roads (sometimes running through wetlands)	Citizen group, advocate/educate local community officials (board meeting)

APPENDIX BIG PICTURE IDEAS FROM THE RAFT WORKSHOP

TOPIC	DESCRIPTION
Volunteerism	Floodplain management go green
	Volunteer fire and rescue
Hurricane experience and tornado experience	Board of supervisors engaged key people –staff
	Success breeds success
	Smart decisions in FEMA elevation program
	Aggressive management
Keeps out of risk-keep people engaged	Risk is still there
	Need redundancy for emergency management communications transportation
Flood gauges electronic?	Signs on roads-water depth
	Daily and storm
	Visual reminder that places flood
	Signage on public land bought out because of flood

TOPIC	DESCRIPTION
Educate people about conservation easements-needs to be explored	Getting people to think through where you are buying, risk what they are risking
	Educating the residents /new people program, multi-faceted
Works with partners, ODC, MPPAA, to manage acquisitions for resilience	Do more open space ideas that is also an economic driver
	State park?
	Seafood?
	Do more with green infrastructure?
	Also blue infrastructure with conservation
Monetizing conservation-storm water bank?	Tourism? Water access? More focus and attention
Offsets?	
Broadband important to resilience	Explore solar and wind energy as economic engines
	Enhance economic viability of less flood-prone areas

APPENDIX BIG PICTURE IDEAS FROM THE RAFT WORKSHOP

TOPIC	DESCRIPTION
Public info re: SW management	Tax incentives, regulatory negotiation
T dolle illio te. evv management	HB1774-potential public and private competition
Reward voluntary action (aggregate	Residential and commercial
impact)	Ex. Juan's
Management and monitoring	Regional BMPs
	Nutrient credits
Public education	Co-benefits→ education and voluntary action
i ubile education	Flood elevation
Communication infrastructure	Access
	Short-term and long-term
Emergency management	Need full-scale exercise
	Formal feedback (post event)
	6.2-even with 4 need improvement

TOPIC	DESCRIPTION
Need an assessment	Comp plan-address reality-retreat
	Limited funding
	Prioritize
	Funding
Flood signage (implementation)	Community push-back
	Re: impact on property values
Evacuation routes	Ties into need for assessment
Plan (part of emergency op.)	Look to see what other localities have done
	Have something formal in place
Budget process	Have departments indicate project's relation to resilience
	Impact on resilience
	Investment rather than expenditure
Transportation	Invest in areas people are leaving?